

## Message Text

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PAGE 01 ROME 09056 011721Z

42

ACTION EB-11

INFO OCT-01 EUR-25 NEA-10 ADP-00 IO-13 L-03 DOTE-00 CAB-09

CIAE-00 COME-00 DODE-00 INR-10 NSAE-00 RSC-01 FAA-00

INRE-00 SSO-00 NSC-10 NSCE-00 SS-15 PRS-01 PA-03

USIE-00 RSR-01 OIC-04 /117 W  
----- 119774

P R 011630Z SEP 73

FM AMEMBASSY ROME

TO SECSTATE WASHDC IMMEDIATE 559

INFO AMEMBASSY ATHENS

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

AMCONSUL MONTREAL

USUN NEW YORK 1653

C O N F I D E N T I A L ROME 9056

E.O. 11652: GDS

TAGS: ICAO ETRN

SUBJECT: ICAO AIR SECURITY CONFERENCE: GREEK PROPOSAL

MONTREAL FOR US REP ICAO

PLS PASS: LITTELL/CAB; DRISCOLL/DOT; STEWART/FAA

1. FOLLOWING ARE USDEL'S COMMENTS ON PROTOCOL TO MONTREAL  
CONVENTION PROPOSED BY GREECE (TEXT SENT SEPTTEL):

USG WOULD NORMALLY WISH TO SUPPORT ANY PRACTICAL EFFORT TO  
COMBAT INTERNATIONAL TERRORISM, PARTICULARLY THAT WITH ANY NEXUS  
TO ONTERNATIONAL CIVIL AVIATION. IN ADDITION, UNDER USUAL  
CIRCUMSTANCES, U.S. SUPPORT FOR GREEK PROPOSAL MIGHT SEEM  
NATURAL SINCE IT OBVIOUSLY GROWS OUT OF ATHENS AIRPORT ATTACK  
WHICH KILLED TWO AMCITS. HOWEVER, PROPOSAL POSES MAJOR PROCEDURAL  
AND SUBSTANTIVE PROBLEMS FOR US. MOST IMPORTANT IS FACT IT OVER-  
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PAGE 02 ROME 09056 011721Z

LOADS ALREADY HEAVILY BURDENED CONFERENCE TIME TABLE. ON SUB-

STANTIVE SIDE, THE MONTREAL CONVENTION IS DIRECTED AGAINST SABOTAGE OF AIRCRAFT AND AIR NAVIGATION FACILITIES WHICH IS LIKELY TO ENDANGER THE SAFETY OF AIRCRAFT IN FLIGHT. GREEK PROPOSAL RADICALLY DIFFERS FROM MONTREAL CONVENTION IN THIS RESPECT. IT AMBIGUOUSLY COVERS ACTS WHICH ARE QTE DETRIMENTAL TO INTERNATIONAL CIVIL AVIATION. UNQTE. MOREOVER, USDEL RECALLS USG AT MONTREAL CONFERENCE OPPOSED SIMILAR EFFORT EXTEND COVER-AGE OF MONTREAL CONVENTION ON GROUNDS: (A) IT WOULD HAVE DIFFUSED EFFORTS PROTECT AIRCRAFT IN FLIGHT AND CREATED AMBIG- UOUS VARIETY OF OTHER OFFENSES; (B) LOCAL LAW ENFORCEMENT AUTH- ORITIES AND OPERATORS OF AIRPORTS IN U.S. (OF WHICH USG IS ONE) WOULD CONFRONT LEGAL PROBLEMS IF MONTREAL CONVENTION WAS EXTENDED TO AMBIGUOUSLY DEFINED OFFENSES INSIDE AND OUTSIDE AIRPORTS. (COMMENTS OF FAA/DOT WELCOMED). IN ADDITION TO FOREGOING, GREEK PROPOSAL PROMISES TO BE CONTRAVERSIAL IN LIGHT PREDICTABLE POLITICAL APPREHENSIONS MANY DELEGATES AND WELL KNOWN FRENCH VIEW ON CRIMES MERITING UNIVERSAL JURISDICTION. ADOPTION OF PROPOSAL COULD FURTHER IMPEDE RATIFICATIONS OF MONTREAL CONVENTION.

2. IN SHORT, USDEL DOES NOT CONSIDER PLACEMENT OF GREEK PROPOSAL ON AGENDA OF CONFERENCE AS POSITIVE DEVELOPMENT. THOUGH USDEL WOULD NOT CONTEMPLATE ANY PUBLIC INDICATION OF FOREGOING VIEWS, IT INTENDS, UNLESS INSTRUCTED OTHERWISE, TO AVOID MENTION OF GREEK PROPOSAL IN ITS BRIEF U.S. STATEMENT ON SOVIET PROPOSAL AT TUESDAY MEETING (INSTRUCTIONS SOUGHT BY SEPTTEL) AND TO SEEK PRIVATELY AND DISCREETLY TO HAVE GREEK PROPOSAL REFERRED TO WORKING GROUP OR OTHER TECHNICAL BODY IN HOPES DISCUSSION UPON IT IN CONFERENCE CAN BE ATTENUATED.

3. ALL USDEL MEMBERS CONCUR. VOLPE

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NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
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**Decaption Date:** 01 JAN 1960  
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**Disposition Approved on Date:**  
**Disposition Authority:** willialc  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
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30 JUN 2005

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**TAGS:** ETRN, GR, ICAO  
**To:** STATE  
**Type:** TE  
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